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3 The State Board of Elections Board Meeting was held on Wednesday, February 4 26, 2014. The meeting was held in the Washington Building, 1100 Bank Street, Room 5 B27 in Richmond, Virginia. In attendance, representing the State Board of Elections (SBE) was Charles Judd, Chair; Kimberly Bowers, Vice Chair; Donald Palmer, 6 7 Secretary; Kristina Perry Stoney, Senior Assistant Attorney General and SBE Counsel; 8 Edgardo Cortés, Deputy Secretary; Myron McClees, SBE Policy Analyst; Gary Fox, 9 Voting Technology Specialist; Chris Piper, Election Services Manager and Rose 10 Mansfield, Executive Assistant. Chairman Judd called the meeting to order at 9:00AM.

The first order of business was the approval of the Minutes from the State Board of Elections Board Meetings held on January 8th, January 10th, January 24th, January 30th, and February 5<sup>th</sup> of 2014. Chairman Judd stated that each set of Board Meeting Minutes would be addressed separately. Chairman Judd asked if Board Members had any additions or corrections to the January 8, 2014 Board Minutes and there were none noted. Vice Chair Bowers moved that the January 8, 2014 Minutes be approved as submitted. Secretary Palmer seconded the motion. Chairman Judd asked if there was any discussion and with none the Board unanimously approved the Minutes. Chairman Judd asked if Board Members had any additions or corrections to the January 10, 2014 Board Minutes and there were none noted. Secretary Palmer moved that the January 10, 2014 Minutes be approved as submitted. Vice Chair Bowers seconded the motion. Chairman Judd asked if there was any discussion and with none the Board unanimously approved the Minutes. Chairman Judd asked if Board Members had any additions or corrections to the January 24, 2014 Board Minutes and there were none noted. Chairman Judd moved that the January 24, 2014 Minutes be approved as submitted. Secretary Palmer seconded the motion. Chairman Judd asked if there was any discussion and with none the Board unanimously approved the Minutes. Chairman Judd asked if Board Members had any additions or corrections to the January 30, 2014 Board Minutes and there were none noted. Secretary Palmer moved that the January 30, 2014 Minutes be approved as submitted. Vice Chair Bowers seconded the motion. Chairman Judd asked if there was any discussion and with none the Board unanimously approved the Minutes. Chairman Judd asked if Board Members had any additions or corrections to the February 5, 2014
Board Minutes and there were none noted. Secretary Palmer moved *that the February 5*,

2014 Minutes be approved as submitted. Vice Chair Bowers seconded the motion.

Chairman Judd asked if there was any discussion and with none the Board unanimously

approved the Minutes.

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The second order of business was the Secretary's Report delivered by Secretary Palmer. Chairman Judd asked if the deadline change that was approved and reflected by the January 8, 2014 Board Minutes, for electronic filing was changed to 11:59P.M. from 5:00P.M. Chairman Judd asked: "has this change been posted, advertized, and or made known?" Secretary Palmer stated that this change is an agenda item for today's meeting. SBE will insert this change into the guidance document which will go out for comment. Secretary Palmer stated that a copy of the Presidential Election Report was supplied to Board Members for their review. Secretary Palmer stated that the report contains recommendations that offer merit and believes the Board should review the document and give consideration to those suggested changes. Secretary Palmer reported that there were Mock Elections held in Prince William and Fairfax Counties on new test voting equipment which included equipment to assist voters with disabilities before they begin their local procurement process. Secretary Palmer stated that there is an upcoming Virginia Electoral Board Association (VEBA) Meeting and SBE will be talking about the Voter ID program to include our regional training plan. Secretary Palmer stated the Election Uniformity Workshop will be held July 21-25, 2014. Sectary Palmer noted that the continuing budget issues in the Commonwealth will impact SBE with 1% reductions for this current fiscal year and the next 2 fiscal years. Secretary Palmer asked if there were any questions. Chairman Judd asked if the 1% reductions include the dollars allocated to the localities. Secretary Palmer stated that it is yet to be determined by the executive branch as to where the reductions will occur. Secretary Palmer noted that SBE bore the reductions during the last fiscal year. There were no other questions or comments.

The next order of business was the Legal Report delivered by Kristina Perry Stoney, SBE Counsel. Ms. Stoney reported that last month there where hearings on *motions for summary judgment* that were denied by the judge in the federal case, *Page* v.

Judd that is about redistricting. This case is set to go to trial on May 20-22, 2014 and SBE is in the discovery phase at this time. Ms. Stoney reported on the ongoing case of *FCDC* v. Quinn. Ms. Stoney reported that there was a meeting with counsel for Fairfax County Democratic Committee (FCDC) to discuss the issues. The trial date has been rescheduled for December 8-10, 2014 verses March, 2014 to accommodate the assignment of new SBE Board counsel by the judge. Ms. Stoney stated that she was notified on February 18<sup>th</sup> the Albemarle County Commonwealth Attorney completed the investigation regarding the complaint involving the Charlottesville Bypass Truth Coalition. The commonwealth attorney stated that there was nothing to base prosecution and recommended that the local electoral board send written notice of the failure to file the required disclosure to the Charlottesville Bypass Truth Coalition. SBE was also sent a copy of this notice. Ms. Stoney requested a closed executive session at the conclusion of the Board Meeting.

The next order of business was the ballot drawing for the May 6, 2014 General and Special Election presented by Chris Piper, Election Services Manager. Mr. Piper explained the process. Vice Chair Bowers drew the first position of the Democratic Party and Secretary Palmer drew the second position of the Republican Party. Chairman Judd declared that the ballot order had been determined with the Democratic candidate listed first and the Republican candidate listed second.

The next order of business was the Board Certification of the Special Election in the House of Delegates, District 100 presented by Chris Piper, Election Services Manager. Mr. Piper stated that the electoral boards in District 100 are in the canvassing process and the certification of the results will be held until the February 28, 2014 Board Meeting at 2:00P.M.

The next order of business was the Voter ID Implementation plan update presented by Susan Lee, Election Uniformity Manager. Ms. Lee reported that SB1256 will be effective July 1, 2014. The SBE Information Technology Team continues to work on the software that will be used to capture the photo and the signature. On February 6, 2014 a meeting was held of the Voter ID implementation plan workgroup. The members of this workgroup included general registrars and electoral board officers. During the workgroup meeting SBE demonstrated the equipment and the workgroup will continue to

meet on a monthly basis. The workgroup has provided valuable feedback and the IT Team is continuing to make changes based on this groups input. The SBE Election Uniformity Team is working on the procurement of the hardware that will allow us to capture the photograph and signature. SBE is in the final stages of negotiating with the vendor who will be responsible for the printing the Voter ID Cards. Ms. Lee stated that Victoria Baldwin, Director of Training, developed a training plan that will be used to educate the general registrars on how to take pictures, capture signatures, utilize the software, and send it to the printer. This training program will also include classroom training, online training, and webinars. SBE will offer 13 classes in seven different locations across the Virginia. Myron McClees, SBE Policy Analyst, is developing the forms that will be necessary to implement SB1256. The Voter ID regulation is continuing to develop as SBE works on the system and a draft regulation will be presented to the Board Members. Ms. Lee inquired if there were any questions or comments. Secretary Palmer thanked Ms. Lee for a great report and asked if the conversation could be expanded regarding the online and the offline details. Ms. Lee stated that the software being developed will work in both online and offline modes. This means that in its' normal mode it will be in the general register's office and will be integrated with VERIS so when a voter arrives at the office the general registrar can open up the system and it will actually check that the voter is a registered voter. SBE also wanted the capability to have an offline mode that would allow the general registrar to take the device out of the office and go to locations where it might be more difficult for voters to travel to the general registrar's office. Ms. Lee explained that in the offline mode the system acts as a data collection point. Chairman Judd asked who is being trained to operate the equipment. Ms. Lee stated that the general registrars and staff will be trained first with additional training opportunities in the future. Vice Chair Bowers asked: "Is there a requirement for the voter to go to the location where the voter is registered to vote?" Ms. Lee replied: "SBE is building this system so that the voter can go anywhere to receive your voter identification." Vice Chair Bowers asked: "What is the waiting time period of the voter receiving their voter identification card?" Ms. Lee replied: "SBE has a system in place were the information will be batch and uploaded at night and within a week the cards will be finalized and sent. During time periods around the elections the vendor will

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overnight the voter identification cards to the voter." Vice Chair Bowers asked: "If the voter has a change of address after they have registered to vote and needs a voter identification card would the system update the information in VERIS?" Ms. Lee replied: "the change of address request would be processed prior to the application for a voter identification card." Chairman Judd noted that in conversations it was questioned how many of the 3500 provisional ballots, that were cast in the last election, how many of them were because of the lack of identification. We were told that it was under 200 and out of 2.2 million voters cast less than 200 people had an identification issue. Secretary Palmer asked Ms Lee to provide an update to the outreach program. Ms. Lee stated that SBE has issued a Request for Proposal (RFP) looking for vendors who will assist SBE in the voter outreach campaign. Two vendors have submitted proposals and SBE is evaluating which proposal SBE will accept and activate on July 1, 2014. Prior to July 1, 2014 we will work with selected vendor on what the message will be and how we are going to deliver the message.

The next order of business was the Voter Identification form presented by Myron McClees, SBE Policy Analyst. Mr. McClees stated that the first draft of the voter identification form has been completed. Mr. McClees stated that SBE is asking to place this document on the SBE Website to seek comment. Mr. McClees noted that there is not a place on the form to place the voters' address because this information is verified in VERIS. Mr. McClees requested Board input on the form. Secretary Palmer stated that he would want the bullet labeled "Other government issued photo identification" to contain a nonexclusive list of examples of government identification. Mr. McClees stated that this addition would be added to the draft voter identification form. Mr. McClees stated that the form contained the required information to make a match in VERIS to ensure that the individual who was requesting the identification card was a registered voter. Ms. Stoney inquired about the affirmation on the voter identification form and inquired its' comparability to other affirmations on SBE forms. Mr. McClees stated that the affirmation mirrors the affirmation that appears on the provisional ballot envelope and parts of the voter registration application. Ms. Stoney asked if the section of the form dealing with the social security number plans to add the disclaimer not to add the full social security number. Mr. McClees stated that SBE planned on working with the

attorney general's office to add a privacy act notice. Vice Chair Bowers asked about the phone number section on the form being identified as optional. Mr. McClees stated that this was considered optional as the information or having a phone number was not mandatory to receive a photo identification card. Secretary Palmer moved *that the Board seek public comment, for a period of 21 days, on the proposed form for persons applying to receive a photographic voter identification card.* Vice Chair Bower seconded the motion. Chairman Judd asked if there were any comments and there were none and the Board unanimously passed the motion.

The next order of business was the Certification Requirements presented by Gary Fox, Voting Technology Specialist. Mr. Fox stated that in 2012, the State Board of Elections updated the state certification procedures for new voting equipment. The current changes recommended that the state certification procedures allow Virginia more flexibility in evaluating voting systems for use in the Commonwealth. In particular, language regarding technology has been updated and a test election involving a recount has been added. The proposed changes clarify the certification requirements for vendors and ensure uniformity in the certification process. In addition, changes reflecting the agency name change effective July 1, 2014 are included in the document. Mr. Fox stated that this document is a working document and asked if there were any questions. Chairman Judd asked if these guidelines are the documents that the vendors use to put together their proposals. Mr. Fox replied: "Yes." Chairman Judd asked: "If these guidelines are followed then does the vendor become a candidate for certification in Virginia". Mr. Fox replied: "Yes". Chairman Judd stated: "This is where SBE should address global pricing and global support. SBE should have the vendor certified in Virginia, to sell their equipment to the localities, as part of that certification commit to a global price so regardless of how many machines are purchased by locality, or where they are located, or their size, they all pay the same price for the machine. Just as important, based on input from the field, is the support for that equipment. If there is an issue in a locality with a few machines they receive the same attention as a locality that has a truck load of machines. I believe this should be a part of the certification process." Mr. Fox stated that in the past pricing was not a part of the certification process. Chairman Judd clarified that his reference was not to the dollar figure that it was to the

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commitment of one price statewide. Secretary Palmer stated that SBE is involved with a RFP and SBE should receive a standard price and there is a baseline price but, the concern from the larger localities is that because of the large number of machines purchased they are expecting a discount. Secretary Palmer stated: "I can assure the chairman that we have a RFP and SBE may have baseline prices very soon." Chairman Judd stated: "I understand baseline price but, when you say well we are big so we get a discount then you are right back to the global pricing issue. I have heard from the field about the disadvantages of not being the big county and yet they have the same expectations when they service the voters. SBE Board Members should provide this leadership." Vice Chair Bowers stated: "She agreed that the uniformity of cost should be equal to each locality". Chairman Judd stated: "I believe that we should only have three vendors to narrow the different types of machines and remain consistent in their capabilities." Secretary Palmer stated: "The problem in Virginia is that by code it provides that the locality shall procure which makes this basically a local decision unless the state wants to provide additional funding and support to the localities. A large majority of localities want to keep the procurement process at the local level. The problem is that each locality is negotiating with each of the vendors. The state has a limited role because we are not providing the monies. The general registrars do not want the state involved and if they were it would involve hiring three employees which under the current budget environment would not be probable. Our role is to ensure that the equipment is accurately capable of tabulating the votes." Chairman Judd stated: "We are not talking about a dollar figure; we are talking about global pricing. This Board was created to ensure uniformity across the state and a part of that is to move away from the variety of equipment available in Virginia and provide a global price for cutting edge equipment. "Deputy Cortés asked: "Will delaying this process delay the pending certification?" Mr. Fox stated that the process would not be delayed. Chairman Judd moved that The Certification Requirements be tabled until the next Board Meeting. Vice Chair Bowers seconded the motion. The Board unanimously approved the motion.

The next order of business was Voter Systems Certification – Unisyn Voting Systems presented by Gary Fox, Voting Technology Specialist. Chairman Judd stated: "I am not going to vote to certify until we clarify the global pricing and service issue. I do

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not see this in the paperwork and I know they have qualified but, I want this issue to be included." Mr. Fox asked: "Unisyn Voting Systems certified under the current procedure." Chairman Judd stated: "I understand this but, we have to start somewhere." Mr. McClees stated: "They paid their monies under the current standard and to change the standard midstream is of concern based on the fact they were given a standard prior to and SBE might face legal liability in changing that standard." Secretary Palmer stated: "If we fail to certify Unisyn at this meeting I am concerned that they will be at a disadvantage to other vendors who have previously been certified." Chairman Judd replied: "If we are going to do this we must proceed accordingly. This includes revisiting the certification of the existing vendors and includes the global pricing and the global support. I would like the new guidelines to be used in revisiting certified vendors. We could say to the certified vendors if you agree to the new terms, global pricing, and then the certification stays in place and if not SBE could decertify those vendors." Vice Chair Bowers stated: "Are we stopping the process in the middle?" Chairman Judd replied: "As long as we agree to revisit the existing certified vendors then we are not treating new contracts differently than existing certified vendors." Vice Chair Bowers asked: "Is global pricing a permitted entry into guidelines?" Chairman Judd stated: "I discussed with our previous legal counsel and was told that without the dollar figure, it was ok to be a part of the guidelines." Vice Chair Bowers stated that legal counsel should look into the ramifications of this potential situation: "You have already approved us as vendors and know SBE is going back and saying unless you agree to this you are no longer qualified." Chairman Judd stated: "I did discuss this with legal counsel." Ms. Stoney stated: "I am not aware of any previous discussion on this subject matter".

Mr. Fox stated that that Unisyn has a current RFP that offers consistent pricing for the mainframe of the system however, what does change the pricing, is the total number of voters that are in the locality. The software pricing will change based on the number of mainframes the locality utilizes. The discount comes into play based off of the purchase of the old equipment by the vendor for use at their discretion. This contact, to date, has not been signed. Chairman Judd asked: "Are you telling me that we are accomplishing what we are trying to achieve with global pricing." Mr. Fox replied: "I believe that we are." Ms. Lee stated that the proposed contacts with the vendors state that if they offer a

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locality a lower price than the price listed in the state contract they must offer that lower price to every locality. Chairman Judd asked: "How does the word get out to the election community." Ms. Lee replied: "Mr. Fox is in constant contact with the general registrars and the vendor would be in breach of contract if they were not offering the lower price to all localities." Secretary Palmer stated that he would be presenting at the annual VEBA conference and this would be an excellent subject to present to the election community. Secretary Palmer moved that the Board certify the Unisyn Open ElectOptical Scan Voting System version 1.2 for use in election in the Commonwealth of Virginia, pursuant to the State Certification of Voting Systems: Requirements and Procedures. Chairman Judd noted that the motion died for lack of a second. Chairman Judd stated that the SBE Board Members will meet on Friday, February 28, 2014 for the purpose of certifying the election results in House District 100 and this agenda item will transfer to the agenda of that day. Chairman Judd stated that these two agenda items could be added to the agenda for February 28, 2014 if there was new information that would aid the Board in their decision. Chairman Judd indicated that these items would be moved to Friday, February 28, 2014 at the Board Meeting set for 2:00PM in the Washington Building, 1100 Bank Street, Richmond, Virginia, Room B27.

The next order of business was the Stand by Your Ad Violations presented by Chris Piper, Election Services Manager. Mr. Piper stated the first consideration was from the Democratic Party of Virginia campaign. Mr. Piper stated that this matter was deferred from the Board Meeting on January 8, 2013. Mr. Piper stated that on October 18, 2013, staff received a complaint concerning a political advertisement appearing on a billboard and allegedly paid for by the Democratic Party of Virginia, but did not contain the disclosure statement required by § 24.2-956.1. Mr. Piper stated that SBE was working with the attorneys general office to develop a policy regarding yard signs. The Code of Virginia and SBE guidance is unclear on whether disclosures are required on yard signs and therefore, staff recommendation is to not assess a penalty. Secretary Palmer moved that a civil penalty not be assessed to the Democratic Party of Virginia campaign based on staff recommendations. Vice Chair Bowers seconded the motion. Chairman Judd asked if there were any comments. Liz Howard, Democratic Party of Virginia, stated that she had nothing further to add to the presentation or complaint. Chairman Judd asked if

there were any additional comments and there were none and the Board unanimously passed the motion.

The next order of business was the Stand by Your Ad Violation related to the Engle for Delegate campaign presented by Chris Piper. Mr. Piper stated that this matter was deferred from the Board Meeting on January 8, 2014. Mr. Piper stated that on November 4, 2013, staff received a complaint concerning a political advertisement appearing in a public right of way and allegedly paid for by Engle for Delegate, but did not contain the disclosure statement required by § 24.2-956 of the Code of Virginia. Mr. Piper stated that this complaint was also related to yard signs and therefore, staff recommendation is to not assess a penalty. Vice Chair Bowers moved that a civil penalty not be assessed to the Engle for Delegate campaign based on staff recommendations. Secretary Palmer seconded the motion and Chairman Judd asked if there were any comments and there were none and the Board unanimously passed the motion.

The next order of business was the Revised Summaries of Campaign Finance Guidance presented by Chris Piper, Elections Services Manager. Mr. Piper stated that on January 8, 2014 Board Members voted to extend the deadline to 11:59PM of electronically filed campaign finance reports which is currently set at 5:00PM. Mr. Piper stated that the staff would post the recommended changes to the committee summaries for public comment for a minimum of 21 calendar days. Chairman Judd asked: "Do mailed and faxed campaign finance reports have the same deadline of 11:59 PM or does the "Close of Business" deadline still apply?" Mr. Piper stated that the Board had only directed SBE staff to change the electronic deadline filling and this change could also apply to mailed and faxed campaign finance reports. Vice Chair Bowers stated that for consistency purposes the time of the deadline should apply to all campaign finance reports. Chairman Judd moved that 11:59PM be applied to both the mailed and faxed campaign finance reports. Vice Chair Bowers seconded the motion and Chairman Judd asked if there were any comments and there were none and the Board unanimously passed the motion. Chairman Judd moved that the staff post the recommended changes to the committee summaries for public comment and for a minimum of 21 calendar days. Secretary Palmer seconded the motion. Chairman Judd asked if there were any comments and there were none and the Board unanimously passed the motion.

The next order of business was the Public Comment portion of the Board Meeting. Therese Martin, League of Women Voters approached the podium. Ms. Martin stated that the affirmation on the bottom of the voter identification form which states "under penalty" may deter individuals from applying for voter identification because of fear that they may be in possession of an identification card that is acceptable identification for the purpose of registering and voting in the Commonwealth. Ms. Martin asked if the general registrars would have the capability to print the identification card at the local offices. Chairman Judd stated that SBE has patterned the voter identification program similar to the system that the DMV currently utilizes. Secretary Palmer stated that the system being developed is efficient and uniform; however would be able to meet future needs if at such time the option to print photo identification at the local level is requested and approved.. Ms. Martin inquired if the vendor contract being considered would allow localities to purchase extra tablets. Secretary Palmer stated the software was developed to be interchangeable with a desktop, laptop, or a tablet therefore the system will work with existing equipment or additional devices. Chairman Judd asked if there were any other comments.

Hope Amezquita, Staff Attorney for the ACLU of Virginia, approached the podium. Ms. Amezquita stated that the ACLU was concerned about individuals with disabilities being able to access the free voter identification card. Ms. Amezquita asked if the training plan be posted on-line for election officials could offer the card at off-site locations such as assisted living facilities. Secretary Palmer stated that accessibility for voters with disabilities would be a part of the voter ID training plan on how to deal with the off-line portion of the program. Chairman Judd asked if there were any other comments.

Robin Lind, Secretary of the Goochland Electoral Board, approached the podium. Mr. Lind stated that the Virginia Electoral Board Association would have an interest in knowing how many voter identifications were issued and at what cost to the Commonwealth. Mr. Lind stated: "I believed that Goochland County will not have a need for a single voter identification form. I believe that many localities will not have a single need. If the cost per identification card were calculated the members of the general assembly, who are cutting SBE's budget, ought to know the impact of their fiscal

policies." Secretary Palmer stated that this data or statistical calculation on IDs will be collected through the planned ID production system that will interact with the VERIS system. Chairman Judd asked if there were any other comments and there were none.

Chairman Judd then moved to close the meeting to discuss actual and probable litigation matters and specific legal matters requiring the provision of legal advice by legal counsel as authorized by § 2.2-3711(A)(7) of the Code of Virginia. Vice Chair Bowers seconded the motion and the Board unanimously carried the motion. Chairman Judd directed Edgardo Cortés, Deputy Secretary and Rose Mansfield, Executive Assistant, to remain with the Board during the closed session. Secretary Palmer seconded the motion and the Board went into Executive Session at 10:30AM.

At 10:40AM Chairman Judd moved to reconvene in open session and a roll call vote was taken as required by § 2.2-3712(D) of the Code of Virginia, unanimously certifying that during the closed meeting (i) only public business matters lawfully exempted from open meeting requirements under this chapter, and (ii) only such public business matters as were identified in the motion by which the closed meeting was concerned were heard, were discussed or considered. Secretary Palmer seconded the motion and the Board unanimously approved the motion. Rose Mansfield, Executive Assistant performed the roll call and all Board Members were present.

The next order of business was the Good of the Order. Ms. Stoney stated that she wanted to recognize the efforts of the SBE Staff during the recount on January 27, 2014. The staff work seamlessly for the entirety of the process and staff was able to address and resolve issues immediately. Ms. Stoney expressed gratitude for a job well done to Victoria Baldwin, Director of Training; Myron McClees, SBE Policy Analyst; Chris Piper, Election Services Manager; and Matt Abell, Election Services Lead. Chairman Judd moved *that the Board adjourn*. Vice Chair Bowers seconded the motion and without further comment the Board adjourned.

The Board shall reconvene on March 19, 2014 at 10:00AM in the General Assembly Building, Room C. The meeting was adjourned at approximately 10:50AM.

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